



FOOD STANDARDS
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Mercury in Fish

ADVISORY STATEMENT FOR PREGNANT WOMEN

January 2001

INTRODUCTION

The purpose of this statement is to provide information on the mercury content of certain types of fish and to advise pregnant women, or women intending to become pregnant, on the amount and types of fish they can safely consume during pregnancy. This advice is subject to ongoing research. It is not intended to discourage consumption of fish during pregnancy, rather provide recommendations on the amount of certain species of fish that can safely be consumed.

BENEFITS FROM EATING FISH

There are numerous nutritional benefits to be gained from regularly eating fish. Fish is an excellent source of protein, is low in saturated fat and is high in unsaturated fat and omega 3 oils. The Heart Foundation recommends consuming fish twice a week to gain cardio-vascular health benefits.

MERCURY IN FISH

Because mercury occurs naturally in the environment we are exposed to mercury through air and water and through the food supply. For most individuals, food and, in particular, fish, is the principal source of exposure to mercury. The level of mercury varies in different fish species because each have different habitats and feeding patterns. Fish such as shark/flake, ray, swordfish, barramundi, gemfish, orange roughy, ling, and southern bluefin tuna tend to accumulate higher levels of mercury because they are large and live longer and are at the top of the food chain. Freshwater fish in geothermal lakes and rivers in New Zealand may also accumulate higher levels of mercury. Canned tuna has lower levels of mercury than fresh bluefin tuna because the tuna fish used for canning is a different, smaller species and is generally caught when less than 1 year old.

CONCERNS REGARDING MERCURY

Mercury can be harmful to the nervous system at high levels of exposure. The majority of the population are exposed to levels of mercury that are not associated with harmful effects. In the case of unborn children, however, there is some research that indicates fetuses may be more sensitive than adults to the effects of mercury from food consumption. These effects are generally not apparent until after the baby is born and typically manifest as subtle delays (usually only apparent through testing), by the infant in the achievement of developmental milestones, for example, delayed onset of walking, talking. The level of mercury exposure producing these effects does not appear to produce

any harmful effects in the mother. Studies on the possible effects of mercury on unborn children are still on going and until they are completed, some caution regarding excessive consumption of mercury-containing foods during pregnancy is warranted.

CURRENT REGULATIONS

Regulations are already in place that prescribe the maximum level of mercury that can be present in fish that is sold. These limits ensure that the vast majority of people in the community are not exposed to any significant health risks through the presence of mercury in fish.

ADVICE FOR PREGNANT WOMEN

There are numerous nutritional benefits to be gained from regularly eating fish but given the on going and unresolved concerns regarding mercury exposure, it is recommended that pregnant women (and women considering pregnancy) should limit their consumption of some types of fish: shark/flake, ray, swordfish, barramundi, gemfish, orange roughy, ling, southern bluefin tuna and fish caught in geothermal waters, to four portions per week (an average portion would contain about 150 g of fish). Other fish, including canned tuna, can be consumed as often as desired. Where possible, choose to eat a variety of fish.

ANSWERS TO COMMON QUESTIONS

Mercury in Fish

1. Are canned fish a higher risk than fresh fish?

No. The mercury content of fish is not affected by processing techniques such as canning or freezing. In fact, canned tuna has lower levels of mercury than southern bluefin tuna because the tuna used for canning is a different, smaller species and is generally caught when less than 1 year old.

2. Does cooking affect the level of mercury?

Cooking by any technique does not change the amount of mercury present in fish or shellfish.

3. What if I only like eating flake?

The advice for pregnant women to moderate fish intake relates only to the large fish, like shark/flake, ray, swordfish, barramundi, gemfish, orange roughy, ling, and southern bluefin tuna. If your favourite fish is one of these, such as flake, then consider FSANZ' s advice to moderate intake and eat a variety of species. If your favourite fish is not one of these then you can consume it regularly with no concerns about mercury levels. Note that flake should not be confused with hake, which is a small white fish that does not have higher mercury levels.

4. Should I be concerned about breast-feeding my baby if I eat a lot of fish?

No. The critical period of mercury exposure for your baby is while it is still developing in the womb. By restricting your consumption of certain types of fish while pregnant you can limit exposure to the foetus. Once the baby is born, the risk is much lower and is the same as the risk for adults, therefore no additional precautions are necessary. The vast majority of the mercury that you ingest from food is expelled via the faeces. Very little is actually excreted in breast milk.

5. Why do some fish have higher levels of mercury?

The species and age of the fish is the main determining factor for mercury levels. The fish which are more likely to contain high levels of mercury tend to be longer living, larger, and at the top of the food chain. The amount of mercury in the environment also affects the levels in the fish, for example, freshwater fish in geothermal waters tend to accumulate higher levels of mercury.

6. What about fish oil products?

Fish oil products and supplements are not a major source of dietary mercury intake and there is no recommendation to restrict intake.

7. Are shellfish a concern?

Shellfish (including prawns, lobsters, oysters, and crabs) generally contain low levels of mercury and are also not frequently consumed therefore they are not considered a significant source of mercury for the average consumer.

Mercury in Fish

FURTHER INFORMATION FOR HEALTH PROFESSIONALS

The potential risks associated with the presence of contaminants in the food supply are regularly assessed in order to ensure that, for all sections of the population, these risks are minimised. Food Standards Australia New Zealand has recently undertaken risk assessments of metal contaminants in food. The results of these assessments indicated that, as a precautionary measure to protect the health of the foetus, pregnant women should control their dietary sources of mercury. No other population groups are at risk.

SOURCES OF MERCURY

Mercury occurs naturally in soils and rocks (particularly geothermal or volcanic) and exists in streams, waterways, lakes, and oceans in varying concentrations depending on environmental parameters. Mercury occurs in three forms – metallic, inorganic and organic. Organic mercury, principally in the form of methylmercury, is the most hazardous form of mercury encountered in food and food is the main source of exposure to mercury for most individuals. Consequently, the major source of mercury exposure for the foetus is through the maternal diet.

The highest levels of mercury in food are typically found in fish. Fish absorb mercury from water as it passes through their gills in the feeding process. Mercury binds to the proteins of fish tissue, including muscle. Current industrial processing and domestic cooking techniques do not appreciably reduce the concentration of mercury in fish.

Mercury tends to accumulate in some types of fish more than others. This is due to a number of key factors, including age, natural environment, and food sources. Fish that are more likely to accumulate higher levels of mercury are the predatory species; these tend to be larger in size, longer living, and higher in the food chain. Examples include shark/flake, ray, swordfish, barramundi, gemfish, orange roughy, ling and southern bluefin tuna. Freshwater fish in geothermal lakes and rivers in New Zealand may also accumulate higher levels of mercury (Kim 1997).

BENEFITS OF FISH

Notwithstanding that certain fish species can accumulate higher levels of mercury than others, it is widely recognised that there

are considerable nutritional benefits to be derived from the regular consumption of fish.

Fish is an excellent source of high biological value protein, is low in saturated fat and contributes to the unsaturated fat and long chain omega oils intake. Furthermore, the Heart Foundation recommends that fish be consumed at least twice a week for cardio-vascular benefit. Fish forms a significant component of the diet with approximately 25% of the Australian population and 20 % of the general New Zealand population consuming fish at least once a week, with up to 36% of some groups in the Maori and Pacific Islander populations consuming fish at least once a week (1995 Australian National Nutrition Survey, 1997 New Zealand National Nutrition Survey).

EFFECTS OF MERCURY

Mercury, particularly methylmercury, which is readily absorbed from the gut and rapidly distributed via the blood to tissues, can be highly toxic to humans and other mammals when ingested at very high levels. However, the levels of mercury normally found in fish, even in those species known to accumulate higher levels of methylmercury, are not sufficient to lead to high levels of intake, even for a high consumer of fish. Therefore, for the vast majority of the population, the level of mercury in fish does not pose any significant health risk.

The foetus, on the other hand, appears to be more vulnerable to the harmful effects of mercury than adults. For this reason, FSANZ has set two separate upper levels of dietary intake (known as the provisional tolerable weekly intake, or PTWIs for mercury – one for the general population and one for pregnant women to protect the foetus (FSANZ 1999, 2000). The PTWI represents the permissible human weekly exposure to those contaminants unavoidably associated with the consumption of otherwise wholesome and nutritious food. The level set for pregnant women is 2.8 micrograms mercury/kg body weight/week and is approximately half the level set for the general population (5 micrograms/kg body weight/week).

The PTWI set by FSANZ for pregnant women is based on preliminary results from a ten-year study currently being conducted with mother-infant pairs in the Republic of Seychelle where 85% of the population consume marine fish on a daily basis. The study focuses on approximately 700 pregnancies each year.

For the foetus, the critical periods of vulnerability during gestation are thought to occur in the third and fourth month of pregnancy. Typical symptoms in the infant that have been associated with pre-natal exposure to methylmercury from maternal consumption of fish are delayed achievement of developmental milestones (e.g. delayed onset of walking, talking). Such effects are quite subtle and are usually only apparent through testing. The level of mercury exposure producing these effects does not appear to produce any harmful effects in the mother. The results obtained so far from the Republic of Seychelle study indicate that any developmental delays may diminish as the child grows older. FSANZ will closely scrutinize the results of the final phase of this study when they are released.

CURRENT AND PROPOSED REGULATIONS FOR MERCURY IN FISH

The Australian *Food Standards Code* currently prescribes maximum levels for mercury in food, including fish. Two separate maximum levels are imposed for fish – a level of 1.0 mg mercury/kg for the fish that are known to contain high levels of mercury (such as swordfish, southern bluefin tuna, barramundi,

ling, orange roughy, rays and shark) and a level of 0.5 mg/kg for all other species of fish. A limit of 0.5 mg/kg is also imposed for crustaceans and molluscs. These limits ensure that the vast majority of people in the community are not exposed to any significant health risks through the presence of mercury in fish.

During the recently completed Review of the *Food Standards Code*, FSANZ undertook a risk analysis for metal contaminants in food and, as part of that process, reviewed the maximum levels set for mercury in fish. On the basis of that analysis, FSANZ has proposed that the maximum levels for mercury in fish be retained at the current levels.

CALCULATION OF THE FISH INTAKES USED IN THE ADVISORY STATEMENT

The advice on the number of portions of fish to be eaten in one day was developed by calculating the maximum amount of fish that could be eaten by each population group such that their reference health standard (PTWI) for weekly intake of mercury from all food sources would not be exceeded. The steps used in this calculation were as follows:

1. The mercury levels in different fish types were determined. Three fish types were identified according to habitat, feeding regimen, and reported mercury levels:

- higher mercury fish (eg shark/flake, ray, swordfish, barramundi, gemfish, orange roughy, ling and southern bluefin tuna);
- salmon; and
- other fish.

2. The amount of each type of fish that could be consumed in a week without exceeding the PTWI was calculated, assuming people only ever eat one type of fish. The contribution of other foods to total mercury exposure was taken into account in this calculation. These amounts of fish were then expressed to the nearest '150 gram portion' of fish.

Table 1: Example of calculations to estimate the maximum number of fish portions for pregnant women in Australia and New Zealand

	Australian population	New Zealand population
PTWI for mercury for pregnant women	= 2.8 micrograms /kg body weight/week	= 2.8 micrograms /kg body weight/week
Total permitted mercury intake	= 184.8 micrograms /week (2.8 x 66 kg body weight)	= 179.2 micrograms /week (2.8 x 64 kg body weight)
Estimated total mercury intake from diet*	= 10.5 micrograms /week	= 14 micrograms /week
Estimated mercury intake from non fish foods in diet*	= 0.7 micrograms /week (7% total)	= 0.8 micrograms /week (6% total)
Amount of mercury that can safely be consumed from fish sources	= 184.8 - 0.7 micrograms /week = 184.1 micrograms/week	= 179.2 - 0.8 micrograms /week = 178.4 micrograms /week
Amount of higher mercury fish that can be consumed per week (280 micrograms mercury /kg fish)	= 184.1 micrograms /week divided by 280 micrograms /kg fish = 658 g fish /week = 4 portions/week	= 178.4 micrograms /week divided by 280 micrograms /kg fish = 637 g fish /week = 4 portions/week
Amount of salmon that can be consumed per week (10 micrograms mercury /kg fish)	= 184.1 micrograms /week divided by 10 micrograms /kg fish = 18410 g fish/week = 122 portions/week	= 178.4 micrograms /week divided by 10 micrograms /kg fish = 17840 g fish/week = 119 portions/week
Amount of other fish that can be consumed per week (90 micrograms mercury /kg fish)	= 184.1 micrograms /week divided by 90 micrograms /kg fish = 2046 g fish/week = 13 portions/week	= 178.4 micrograms /week divided by 90 micrograms /kg fish = 1982 g fish/week = 13 portions/week

* Dietary intake assessments for mercury were derived from survey data on mercury levels in foods, submitted to FSANZ for the review of the Food Standards Code, food consumption data for foods from all dietary sources and average bodyweights for women of child bearing age (16-44 years) from the 1995 Australian National Nutrition Survey or the 1997 New Zealand

National Nutrition Survey.

Data submitted to FSANZ from the Australian tuna canning industry indicate that the mercury concentration levels for canned tuna (median 80 micrograms mercury /day) is lower than that given for higher mercury fish and is comparable to the 'other fish' category .

The portions of fish that can theoretically be consumed such that the PTWI is not exceeded are summarised in Table 2. These calculations assume that fish contains an 'average' (median) amount of mercury, not the maximum reported level, recognising that mercury concentration varies considerably within each fish species.

Table 2: Theoretical portions of fish (150 g per portion) that could be consumed each week before the PTWI for mercury is exceeded¹.

Type of Fish	Pregnant women	General population
Higher mercury fish (280 micrograms mercury/kg fish)	4 portions	8 portions
Salmon, including canned salmon (10 micrograms mercury/kg fish)	119 portions	223 portions
Other fish, including canned tuna ² (90 micrograms mercury/kg fish)	13 portions	25 portions

¹ PTWI used for pregnant women was 2.8 micrograms /kg bw, and for the general population was 5 micrograms /kg bw.

² Data submitted to FSANZ from the Australian tuna canning industry indicate that the mercury concentration levels for canned tuna (median 80 micrograms mercury /day) is lower than that given for higher mercury fish and is comparable to the 'other fish' category.

Reported fish intakes

Australia

In the 1995 National Nutrition Survey (NNS) food eaten in the last 24 hours were recorded for over 13500 people aged 2 years and over. Of these, 8% people in the survey reported eating fish on the day of the survey. For these people, the mean amount of marine fish eaten was 96 g (< 1 portion of fish), and for high consumers 298 g (2 portions of fish). Similarly, for women of childbearing age (16-44 years of age), 6% women in the survey reported eating fish on the day of the survey. For these women, the mean amount of marine fish eaten was 79 g (< 1 portion of fish), and for high consumers 250 g (1-2 portions of fish)

The 24-hour recall survey does not indicate how often fish was eaten during the week. From the food frequency survey undertaken at the same time as the 24-hour recall dietary survey, 25% people in the survey reported eating fish at least once a week.

New Zealand

In the 1997 National Nutrition Survey (NNS) food eaten in the last 24 hours were recorded for over 4600 people aged 15 years and over. Of these, 25% people in the survey reported eating fish on the day of the survey. For these people, the mean amount of marine fish eaten was 122 g (< 1 portion of fish), and for high consumers 372 g (2-3 portions of fish). Similarly, for women of childbearing age (16-44 years of age), 25% women in the survey reported eating fish on the day of the survey. For these women, the mean amount of marine fish eaten was 104 g (< 1 portion of fish), and for high consumers 362 g (2-3 portions of fish).

The 24-hour recall survey does not indicate how often fish was eaten during the week. From the food frequency survey undertaken at the same time as the 24-hour recall dietary survey, up to 20% people in the survey reported eating fish of one type or another at least once a week, however a larger proportion of Maori and Pacific Islander people living in New Zealand reported eating fish at least once a week (up to 36%). Although more Maori women report eating fish at least once a week and in larger amounts than other New Zealand or Australian women, their higher bodyweight compared to all New Zealand women means that they can, in theory, consume more portions of fish before the PTWI for pregnant women is exceeded.

From the survey data it seems unlikely that many women of childbearing age in Australian or New Zealand populations would be consuming fish in amounts per week that would exceed the recommended maximum amounts of fish. In addition, the model for high mercury fish is recognised as a 'worst-case' model because, in real life, people will consume more than one fish type over a period of time, and mercury levels in fish may be less than the level of 280 micrograms mercury/kg fish assumed in this model.

ADVICE FOR PREGNANT WOMEN

There are numerous nutritional benefits to be gained from regularly eating fish but given the ongoing and unresolved concerns regarding mercury exposure, it is recommended that pregnant women (and women considering pregnancy) should limit their consumption of some types of fish: shark/flake, ray, swordfish, barramundi, gemfish, orange roughy, ling, southern bluefin tuna and fish caught in geothermal waters, to four portions per week (an average portion would contain about 150 g of fish). Other fish, including canned tuna, can be consumed as often as desired. Where possible, choose to eat a variety of fish.

FURTHER READING

Food and Drug Administration (1994) Mercury in Fish: cause for concern? www.fda.gov/opacom/catalog/mercury.html

Canadian Food Inspection Agency. Consumer Fact Sheet: Mercury and fish consumption. www.cfia-acia.agr.ca/english/corpaffr/factsheets/mercury.html

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